Judicial Independence (2015)

Objective

The objective of this updated questionnaire is to collect factual information on structural guarantees for judicial independence, which cover certain guarantees for the independence of judges and for the independence of the judiciary.

The updated judicial independence questionnaire maintains almost all questions from the 2014 questionnaire and is already prefilled with the replies you have provided. If a reply was later adapted following clarifications you have provided, these replies are highlighted. Please review these modifications and feel free to adapt other 2014 replies, if the legislation or practice in your country has changed or if you believe the replies should be clarified. Please highlight any such additional changes red.

New or modified questions are highlighted. These mostly concern questions regarding the composition and powers of Councils (prefilled with your replies in 2014), and the appointment of judges. The questionnaire containing replies could later be published.

Respondent's Information

| Member State | Council for the Judiciary |
|--------------|--|
| Italy-CPGA | Consiglio di presidenza della giustizia amministrativa |

Additional Information

For additional information regarding the questionnaire, please contact the Directorate-General for Justice and Consumers of the European Commission.

1. AUTHORITIES WITH POWER TO DELIVER THE MAIN DECISIONS ON HUMAN AND FINANCIAL RESOURCES IN THE JUDICIARY¹

Which authorities or bodies have the power to deliver the following decisions in the judiciary?

1.1. Selection, appointment and dismissal of judges and court presidents

[Please insert an "x" into the box that corresponds to the situation in your country; several answers possible; insert "N/A" when the situation is not applicable in your country;

if relevant, you can additionally insert the following explanations:

"FS" (final selection), "CA" (consultative advice – the body can provide its opinion), "MA" (mandatory advice – the body must provide its opinion, the content of which is either binding or not for the deciding authority), "D" (decision). Please insert "OF" (obligation to follow) if the deciding authority has an obligation, either by law or practice, to follow the proposal to appoint or dismiss a judge.]

- x) decision establishing there is a vacant judicial position
- a) proposal of candidates for the appointment as first or second instance judges
- b) decision on the appointment of a first or second instance judge
- c) proposal for the dismissal of a first or second instance judge
- d) decision on the dismissal of a first or second instance judge
- e) proposal of candidates for the appointment as court presidents
- f) decision on the appointment of a court president
- g) proposal for the dismissal of a court president
- h) decision on the dismissal of a court president

| | x) | a) | b) | c) | d) | e) | f) | g) | h) |
|--|----|----|----|----|----|----|----|----|----|
| President of a court: | | | | | | | | | |
| Special chamber of a court: | | | | | | | | | |
| Higher court: | | | | | | | | | |
| Supreme Court: | | | | | | | | | |
| Council for the Judiciary ² : | х | х | х | х | х | х | х | х | х |
| Judicial inspection body: | | | | | | | | | |
| Other independent body (specify): | | | | | | | | | |
| Ministry/Minister of justice: | | | | | | | | | |
| Other ministry than min. of justice (specify): | | | | | | | | | |
| Parliament: | | | | | | | | | |
| Head of state: if applicable- on advice of | | | | | | | | | |
| Other (specify): | | | | | | | | | |

¹ Cf. European Network of Councils for the Judiciary, <u>Resolution of Budapest on Self-Governance for the Judiciary: Balancing Independence and Accountability</u>, May 2008, at 2).

² Council for the Judiciary is a national institution that is independent of the executive and legislature, or which is autonomous, and that ensures the final responsibility for the support of the judiciary in the independent delivery of justice.

| 1.1.1. If any other authority, body or agency is involved in the procedure for appointment of judges, please describe its involvement: |
|---|
| Substantially no, because the CPGA decides on appointments, even if formally, the appointment is a Decree issued by the president of the Republic . |
| 1.1.2. What is the procedure for selecting candidates for becoming judges? [several answers possible] |
| X Recruitment through a specific exam or a competition, which includes a specific exam for becoming a judge |
| ☐Recruitment through a vacancy notice without a specific exam |
| □Other (specify): |
| 1.1.3. If a candidate judge is not appointed, is the appointing authority/body required to provide him/her the reasons (e.g. a reasoned explanation)? |
| X Yes trough a mark |
| □No |
| 1.1.4. If a candidate judge is not appointed, can he/she appeal or request a review? |
| X Yes |
| □No |
| 1.1.4.1. If yes, which authority or body decides on such an appeal/review? |
| ☐Council for the Judiciary |
| □Other independent body (specify): |
| ☐Court responsible for disciplinary measures for judges (e.g. disciplinary senate, civil service court) |
| ☐Another court / President of another court |
| ☐Higher court / President of a higher court |
| X Administrative court / President of the Administrative Court |
| ☐Supreme Court / President of the Supreme Court |
| ☐Constitutional Court / President of the Constitutional Court |
| □Other (specify): |
| 1.1.4.2. What was the total number of appeals or requests for a review by unsuccessful candidate judges in 2014? |
| [If only an estimate is available, add "approx" or "fewer than".] |
| All requests for appeal/review: □: / □N/A |
| If possible, specify this number for candidate judges in different areas (civil, administrative): |
| administrative \mathbf{x} : 0 $\mathbf{/} \square \mathbf{N/A}$ |
| : 🗆 : |

1.2. Selection, appointment and dismissal of <u>Supreme Court judges</u> and the <u>President of the Supreme Court</u>

[Please insert an "x" into the box that corresponds to the situation in your country; several answers possible; insert "N/A" when the situation is not applicable in your country;

if relevant, you can additionally insert the following explanations:

"FS" (final selection), "CA" (consultative advice – the body can provide its opinion), "MA" (mandatory advice – the body must provide its opinion, the content of which is either binding or not for the deciding authority), "D" (decision). Please insert "OF" (obligation to follow) if the deciding authority has an obligation, either by law or practice, to follow the proposal to appoint or dismiss a judge.]

- a) proposal of candidates for the appointment as Supreme Court judges
- b) decision on the appointment of a Supreme Court judge
- c) proposal for the dismissal of a Supreme Court judge
- d) decision on the dismissal of a Supreme Court judge
- e) proposal of the candidate(s) for the appointment of the President of the Supreme Court (MA; until now OF by practice)
- f) decision on the appointment of the President of the Supreme Court
- g) proposal for the dismissal of the President of the Supreme Court
- h) decision on the dismissal of the President of the Supreme Court

| | a) | b) | c) | d) | e) | f) | g) | h) |
|--|----|----|----|----|----|----|----|----|
| President of a court: | | | | | | | | |
| Special chamber of a court: | | | | | | | | |
| Supreme Court: | | | | | | | | |
| Council for the Judiciary: | Х | x | х | х | Х | х | х | х |
| Judicial inspection body: | | | | | | | | |
| Other independent body (specify): | | | | | | | | |
| Ministry/Minister of justice: | | | | | | | | |
| Other ministry than min. of justice (specify): | | | | | | | | |
| Parliament: | | | | | | | | |
| Head of state: if applicable- on advice of | | | | | | | | |
| Other (specify): | | | | | | | | |

1.2.1. If the procedures mentioned above are different for the judges and/or the President of the Supreme administrative court or the Council of State, please describe these differences:

We are answering regarding the President of the Council of State. By law, the president of the Council of State is appointed by the Chief of Government, on the mandatory advice of the Council for the judiciary but by practice the advice of the CPGA is a binding proposal.

| 1.3. | Wŀ | nat was the t | otal number o | f all | l judges th | nat were disn | nissed in 20 |)14 (e.g | . as a con | sequer | ıce |
|------|-----|---------------|-----------------|-------|-------------|---------------|--------------|----------|------------|--------|-----|
| | of | disciplinary | proceedings | or | criminal | conviction; | excluding | other | grounds | such | as |
| | inc | ompatibility, | illness, resign | atio | n, retirem | ent)? | | | | | |

| [if only an estimate is available, a | dd "approx" o | or "fewer than".] |
|--------------------------------------|---------------|-------------------|
| | | |

| In al | l courts: | | l: | / □N, | / A | ١ |
|-------|-----------|--|----|-------|-----|---|
|-------|-----------|--|----|-------|-----|---|

| | If possible, specify this number for judges in different areas (civil, administrative): |
|------|---|
| | administrative: □:0 / □N/A |
| | : : : : : : : : : : : : : : : : : : |
| 1.4. | Can a judge appeal if he/she is dismissed? |
| | XYes |
| | □No |
| | 1.4.1. If yes, which authority or body decides on such an appeal? |
| | □Council for the Judiciary |
| | □Other independent body (specify): |
| | ☐Court responsible for disciplinary measures for judges (e.g. disciplinary senate, civil service court) |
| | ☐Another court / President of another court |
| | ☐ Higher court / President of a higher court |
| | X Administrative court / President of the Administrative Court |
| | □Supreme Court / President of the Supreme Court |
| | ☐Constitutional Court / President of the Constitutional Court |
| | □Other (specify): |
| | 1.4.2. What was the total number of appeals against dismissals of judges in 2014? |
| | [If only an estimate is available, add "approx" or "fewer than".] |
| | In all courts: $\square:$ |
| | If possible, specify this number for judges in different areas (civil, administrative): |
| | administrative: □:0 / □N/A |
| | : □: |
| | |

1.5. Evaluation, promotion, disciplinary measures and training of judges

[Please insert an "x" into the box that corresponds to the situation in your country; several answers possible; insert "N/A" when the situation is not applicable in your country;

if relevant, you can additionally insert the following explanations:

"FS" (final selection), "CA" (consultative advice – the body can provide its opinion), "MA" (mandatory advice – the body must provide its opinion, the content of which is either binding or not for the deciding authority), "D" (decision). Please insert "OF" (obligation to follow) if the deciding authority has an obligation, either by law or practice, to follow the opinion given.]

- a) decision on the evaluation of a judge
- b) evaluation of the performance management of courts
- c) decision on the promotion of a judge
- d) adoption of ethical standards
- e) application of ethical standards
- f) proposal for the appointment of a member of the disciplinary body for judges
- g) decision on the appointment of a member of the disciplinary body for judges
- h) proposal for a disciplinary decision regarding a judge
- i) disciplinary decision regarding a judge (all bodies issuing disciplinary decisions)

- j) decision on the follow-up to a complaint against the judiciary/a judge
- k) decision on the program/content of training for judges

| | a) | b) | c) | d) | e) | f) | g) | h) | i) | j) | k) |
|--|----|----|----|----|----|----|----|----|----|----|----|
| President of a court: | | | | | | | | | | | |
| Special chamber of a court: | | | | | | | | | | | |
| Higher court: | | | | | | | | | | | |
| Supreme Court: | | | | | | | | | | | |
| Council for the Judiciary: | х | х | х | х | х | х | х | Х | х | х | х |
| Judicial inspection body: | | | | | | | | | | | |
| Other independent body (specify): | | | | | | | | | | | |
| Ministry/Minister of justice: | | | | | | | | | | | |
| Other ministry than min. of justice | | | | | | | | | | | |
| Parliament: | | | | | | | | | | | |
| Head of state: if applicable- on advice of | | | | | | | | | | | |
| Other (specify): | | | | | | | | | | | |

Comments (optional):

1.6. Financial resources

1.6.1. Authorities and bodies responsible for financial resources

[Please insert an "x" into the box that corresponds to the situation in your country; several answers possible; insert "N/A" when the situation is not applicable in your country; if relevant, you can additionally insert the following explanations:

"FS" (final selection), "CA" (consultative advice – the body can provide its opinion), "MA" (mandatory advice – the body must provide its opinion, the content of which is either binding or not for the deciding authority), "D" (decision). Please insert "OF" (obligation to follow) if the deciding authority has an obligation, either by law or practice, to follow the opinion given]

- a) involvement in the preparation of the "budget allocated to courts"³
- b) formal proposal on the budget allocated to courts
- c) adoption of the budget allocated to courts
- d) management of the budget allocated to courts
- e) evaluation/audit of the budget allocated to courts
- f) definition of criteria for determining financial resources (see 1.6.2.)

| | a) | b) | c) | d) | e) | f) |
|---|----|----|----|----|----|----|
| President of a court: | | | | | | |
| Special chamber of a court: | | | | | | |
| Higher court / President of the Higher court: | | | | | | |
| Supreme Court / President of the Supreme Court: | | | | | | |

³ General government total expenditure on COFOG (classification of the functions of government) group 03.30 'Law courts', which includes "financial resources allocated to the "administration, operation or support of civil and criminal law courts and the judicial system, including enforcement of fines and legal settlements imposed by the courts and operation of parole and probation systems; legal representation and advice on behalf of government or on behalf of others provided by government in cash or in services. Includes: administrative tribunals, ombudsmen and the like. Excludes: prison administration." This is National Accounts data currently provided under the ESA95 framework.

| Council for the Judiciary: | | | х | | | X D |
|--|---|---|---|---|---|-----|
| Judicial inspection body: | | | | | | |
| Other independent body (specify): Audit (Revisori dei conti) | | | | | X | |
| Ministry/Minister of justice: | | | | | | |
| Other ministry than min. of justice (specify): | | | | | | |
| Parliament: | | | | | | |
| Head of state: if applicable- on advice of | | | | | | |
| Other (specify): General Secretary of administrative justice | х | х | | х | | Х |

1.6.2. What are the prescribed methods or criteria for determining financial resources for the judiciary? [several answers possible] [Please electronically tick the checkbox ("☒) next to the corresponding reply (by clicking on it in Microsoft Word for Windows), or (in case of difficulties with the checkboxes) by marking relevant reply in bold or highlighting it.]

| | X amount based on historic and/or realised costs |
|--------|--|
| | \Box number of incoming cases: specify for which instance: $\Box 1^{st}$ / $\Box 2^{nd}$ / \Box all / \Box N/A |
| | \Box number of resolved cases: specify for which instance: $\Box 1^{st} / \Box 2^{nd} / \Box$ all / \Box N/A |
| | \square number of resolved cases - based on an evaluation of the cost for courts |
| | □other (specify): amount based on historical costs with adjustments |
| 1.6.3. | Where have these criteria been defined? [several answers possible] |
| | X In well-established practice |
| | X In law |
| | □Other (specify): |

1.7. Governance of the Judiciary

[Please insert an "x" into the box that corresponds to the situation in your country; several answers possible; insert "N/A" when the situation is not applicable in your country; if relevant, you can additionally insert the following explanations:

"FS" (final selection), "CA" (consultative advice – the body can provide its opinion), "MA" (mandatory advice – the body must provide its opinion, the content of which is either binding or not for the deciding authority), "D" (decision). Please insert "OF" (obligation to follow) if the deciding authority has an obligation, either by law or practice, to follow the opinion given.]

- a) general management of a court
- b) adopting press guidelines for relations between courts and the media N/A
- c) communicating with the media (e.g. on questions regarding judgments, court functioning)
- d) decisions regarding the implementation and use of Information and Communication Technology in courts
- e) decisions regarding court buildings
- f) decisions regarding court security

| | a) | b) | c) | d) | e) | f) |
|--|----|----|----|----|----|----|
| President of a court: | х | | × | | | х |
| Higher court / President of the Higher court: | | | | | | |
| Supreme Court / President of the Supreme Court: | | | | | | |
| Court service governed by the Judiciary: | | | | | | |
| Council for the Judiciary: | | | | х | х | х |
| Judicial inspection body: | | | | | | |
| Other independent body (specify): | | | | | | |
| Court service governed by the Ministry of justice: | | | | | | |
| Ministry/Minister of justice: | | | | | | |
| Other ministry than min. of justice (specify): | | | | | | |
| Other (specify): General Secretary of the Court | | | | х | х | х |
| Judge responsible for media relations N/A | | | | | | |
| Press officer at a court N/A | | | | | | |

1.7.1. Authorities and bodies responsible for court staff (other than judges)

[Please insert an "x" into the box that corresponds to the situation in your country; several answers possible; insert "N/A" when the situation is not applicable in your country; if relevant, you can additionally insert the following explanations:

"FS" (final selection), "CA" (consultative advice – the body can provide its opinion), "MA" (mandatory advice – the body must provide its opinion, the content of which is either binding or not for the deciding authority), "D" (decision). Please insert "OF" (obligation to follow) if the deciding authority has an obligation, either by law or practice, to follow the opinion given.]

- a) decision regarding the total number of court staff (other than judges) at all courts: N/A
 the number is fixed by law
- b) decision regarding the number of court staff at particular courts
- c) appointment and dismissal of court staff
- d) decisions regarding the transfer of court staff from one court to another
- e) decisions regarding the promotion/disciplinary matters concerning court staff
- f) other human resource management decisions on court staff (e.g. holidays)

| | a) | b) | c) | d) | e) | f) |
|--|----|----|----|----|----|----|
| President of a court: | | | | | | |
| Higher court / President of the Higher court: | | | | | | |
| Supreme Court / President of the Supreme Court: | | | | | | |
| Court service governed by the Judiciary: | | | | | | |
| Council for the Judiciary: | | | | | | |
| Judicial inspection body: | | | | | | |
| Other independent body (specify): | | | | | | |
| Court service governed by the Ministry of justice: | | | | | | |
| Ministry/Minister of justice: | | | | | | |
| Other ministry than min. of justice (specify): | | | | | | |
| Other (specify): General Secretary or Chief of court staff | | х | х | х | х | х |

| | 1.8.1 Composition of the Councils for the Judiciary according to the nomination process | | | | | | | | | | | | | |
|--------------|---|----------------------------------|--|------------------------------------|--|---------------------------------------|---|--|--|--|--|--|--|--|
| | Total | Court presidents (ex officio) | Judges (appointed or proposed by their peers) | Judges (elected by their peers) | Prosecutors (elected by their peers) | Prosecutor General (ex officio) | Appointed by associations of lawyers / legal practitioners | Elected/appoint ed by the Parliament | Appointed by the Head of State / Prime Minister / Government / Minister of justice | Minister of justice (ex officio) | Appointed/nomi nated by other bodies/authoriti es | | | |
| BE | 44 | | | 22 | | | | 22 | | | | | | |
| BG | 25 | 2 | | 6 | 5 | 1 | | 11 | | | | | | |
| DK | 11 | | 6 | | | | 1 | | | | 4 | | | |
| IE | 18 | 5 | | 5 | | | 2 | | 3 | | 3 | | | |
| ES | 21 | 1 | 12 | | | | | 8 | | | | | | |
| FR | 22 | 1 | | 6 | 6 | 1 | 1 | 4 | 2 | | 1 | | | |
| HR | 11 | | | 7 | | | | 2 | | | 2 | | | |
| IT CSM | 27 | 1 | | 12 | 4 | 1 | | 8 | 1 | | | | | |
| IT CPGA | 15 | 1 | | 10 | | | | 4 | | | | | | |
| LV | 15 | 2 | | 7 | | 1 | 3 | 1 | | 1 | | | | |
| LT | 23 | 3 | | 20 | | | | | | | | | | |
| HU | 15 | 1 | | 14 | | | | | | | | | | |
| MT | 10 | 1 | | 4 | | 1 | 1 | | 2 | | 1 | | | |
| NL | 4 | | 2 | | | | | | 2 | | | | | |
| PL | 25 | 2 | | 15 | | | | 6 | 1 | 1 | | | | |
| PT | 17 | 1 | | 7 | | | | 7 | 2 | | | | | |
| RO | 19 | 1 | | 9 | 5 | 1 | | 2 | | 1 | | | | |
| SI | 11 | | | 6 | | | | 5 | | | | | | |
| SK | 18 | | | 9 | | | | 3 | 6 | | | | | |
| UK (EN + WL) | 29 | 9 | 19 | | | | | | | | 1 | | | |
| UK (NI) | 11 | | 11 | | | | | | | | | | | |
| UK (SC) | 16 | 4 | 12 | | | | | | | | | | | |

| | 1.8.2. Powers of the Councils for the Judiciary | | | | | | | | | | | | | | |
|-------------------|--|--|--|---|---|--|--|--|----------------------------------|----------------------|---|---|---|---|--|
| | Providing opinion on draft laws relating to the judiciary | Training of judges (providing guidelines/ supervising or deciding on the program/c ontent) | Proposing candidates for appointme nt as judges (courts of first instance) | Appointing judges (1st instance courts) | Proposing dismissal of judges (courts of first instance) | Dismissing judges (courts of first instance) | Transferrin g judges (without their consent) | Taking disciplinary decisions on judges | Adopting ethical standards | Promoting a judge | Advisory body / court manageme nt | Deciding on evaluation of a judge | Decision regarding number of court staff at particular courts | Allocating budget to particular courts | Decisions on implement ation & use of ICT in courts |
| BE | 1 | 1 | 1 | | | | | | 1 | | | | | | |
| BG | 1 | 1 | | 1 | 1 | 1 | 1 | 1 | 1 | 1 | | 1 | 1 | 1 | 1 |
| DK | 1 | 1 | | | | | | | | | 1 | | 1 | 1 | 1 |
| IE | 1 | | | | | | | | | | 1 | | 1 | | 1 |
| ES | 1 | 1 | 1 | | 1 | | 1 | 1 | 1 | 1 | | 1 | | | 1 |
| FR | 1 | | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | | | | | |
| HR | 1 | 1 | | 1 | | 1 | 1 | 1 | | 1 | | 1 | | | |
| IT | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | | 1 | 1 | 1 | | | 1 |
| LV | 1 | 1 | | | 1 | | | | | | | | | | |
| LT | 1 | 1 | | 1 | | 1 | 1 | | | 1 | 1 | 1 | 1 | 1 | 1 |
| HU | 1 | 1 | 1 | | | | | | 1 | 1 | | | | | |
| MT | 1 | | | | 1 | | | | 1 | | | 1 | | | |
| NL | 1 | 1 | | | | | | | 1 | 1 | | | | 1 | 1 |
| PL | 1 | 1 | 1 | | 1 | | | | 1 | | | | | | |
| PT | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | | 1 | | | |
| RO | 1 | 1 | 1 | 1 | 1 | | 1 | 1 | 1 | 1 | | 1 | 1 | | |
| SI | 1 | 1 | 1 | 1 | 1 | 1 | 1 | | 1 | 1 | | 1 | | | |
| SK | 1 | 1 | 1 | | 1 | | | | 1 | 1 | | | | | |
| UK (EN+ WL) | | | | | | | | | | 1 | 1 | | | | |
| UK (NI) | | | | | | | | | | | 1 | | | | 1 |
| UK (SC) | | | | | | | | | | | 1 | | | | |

| | | | | | / |
|---|-------------|----------------------|-----------------------|--------------|------------------|
| 2 | DDOCEDLIDEC | AND CANCTIONS | FOR PROTECTING | II IDICIAL I | INIDEDENIDENICE |
| | PRINCIPIES | AIVII SAIVI III IIVS | FUR PRUIFU IIIMU | 11111111111 | INIJEPEINIJEINUE |

| judio | | independence of an individual judge or of the c procedures, other remedies or sanctions for |
|-------|--|---|
| Х Үе | es | |
| □No | | |
| 2.1.1 | 1. If yes, who can launch such a request o | a procedure? |
| | X A judge who believes his/her independ | dence is threatened |
| | X President of a court | |
| | □Judicial inspection body | |
| | □Council for the Judiciary | |
| | □Other independent body (specify): | |
| | ☐Public Prosecution Service | |
| | ☐Minister of justice | |
| | □Other (specify): | |
| | 2. What was the total number of such con | |
| - | nly an estimate is available, add "approx | |
| | se specify for each authority or body (plea | |
| | nplaints from judges: | □:2 / □N/A |
| | nplaints from the Council for the Judiciary: | |
| | pplaints from: | □: / □N/A |
| 2.1.3 | 3. If yes, which authority or body has the or authorities for protecting judicial ind | power to react to such complaints from judges ependence? [several answers possible] |
| | X Council for the Judiciary | |
| | □Other independent body (specify): | |
| | □Judicial inspection body | |
| | □Court | |
| | □President of a court | |
| | ☐ Higher court / President of a higher co | urt |
| | □Supreme Court / President of the Supre | eme Court |
| | ☐Public Prosecution Service | |
| | □Other (specify): | |

⁴ Recommendation CM/Rec(2010)12 of the Committee of Ministers to member states on judges: independence, efficiency and responsibilities, paras. 8, 13 and 14. See also European Network of Councils for the Judiciary, Distillation of ENCJ Guidelines, Recommendations and Principles, Report 2012-2-13, para. 7.

⁵ "Sanctions against persons seeking to influence judges in an improper manner", Recommendation CM/Rec(2010)12 of the Committee of Ministers to member states on judges: independence, efficiency and responsibilities, para. 14.

| 2.1.4 | in order to protect judicial independence? |
|-------------|--|
| | What was the total number of such measures in 2014? |
| | veral answers possible; if only an estimate is available, add "approx" or "fewer than".] |
| | otification to other authorities:, from (specify): |
| | nctions (criminal, administrative, at first instance) ⁶ :, from (specify): |
| | ess releases / formal declarations on judicial independence:, from (specify): Council e judiciary |
| □Ot | her (specify):, from (specify): |
| □N/ | 'A |
| | |
| | |
| 3. IMP | ARTIALITY – WITHDRAWAL AND RECUSAL ⁷ |
| 3.1. Is a j | judge obliged to withdraw from adjudicating a case if the judge believes that impartiality |
| is in | question or compromised or that there is a reasonable perception of bias? |
| ΧYe | es |
| □No | |
| 3.1.1 | 1. If yes, what is the source of the obligation to withdraw from adjudicating a case? |
| | □A well-established practice of judges |
| | □Set in an act adopted by a court |
| | □Set in an act adopted by the Council for the Judiciary |
| | ☐Set in an act adopted by the Minister of justice |
| | □Set in law |
| | □Other (specify): |
| | 2. If a judge disrespects the obligation to withdraw from adjudicating a case, could the e be subject to a sanction? |
| | χ Yes (specify; e.g. type of disciplinary measure): it depends on the gravity of the violation |
| | □No |
| | |
| | ch authority or body takes the first decision on a request for recusal by a party who iders that a judge is partial / biased? [several answers possible] |
| | e single-judge who is adjudicating in the same case en a recusal request is directed against this judge) |
| X Th | ne panel of judges adjudicating in the same case |
| (whe | en a recusal request is directed against a member of this panel or against the whole panel) |

 $^{^6}$ "Sanctions against persons seeking to influence judges in an improper manner", Recommendation CM/Rec(2010)12 of the Committee of Ministers to member states on judges: independence, efficiency and responsibilities, para. 14. 7 Recommendation CM/Rec(2010)12 of the Committee of Ministers to member states on judges: independence, efficiency and

['] Recommendation CM/Rec(2010)12 of the Committee of Ministers to member states on judges: independence, efficiency and responsibilities, paras. 59-61. See also European Network of Councils for the Judiciary, <u>London declaration on judicial ethics</u>, June 2010; and European Network of Councils for the Judiciary, <u>Judicial Ethics Report</u> 2009-2010

| □Another judge at the same court (e.g. selected on seniority or appointed) |
|--|
| □A special chamber of the same court |
| □President of the same court |
| □Another court / President of another court |
| ☐ Higher court / President of a higher court |
| □Supreme Court / President of the Supreme Court |
| □Council for the Judiciary |
| □Other independent body (specify): |
| ☐Ministry of justice / Minister of justice |
| □Other (specify): |
| 3.2.1. In case a different authority or body decides in different types of proceedings (civil, administrative), please describe the differences and specify for which proceedings the replies under 3.2. refer to: |
| |
| |
| 3.3. If available what was the total number of <u>successful</u> recusal challenges by parties in 2014 in which a lack of impartiality or a reasonable perception of bias was established? |
| [If only an estimate is available, add "approx" or "fewer than".] |
| In all courts: $\square:$ |
| If possible, specify this number for different types of proceedings (civil, administrative): |
| administrative □: / x N/A |
| : □: |
| |
| |
| 3.4. Is an appeal against a decision on a request for recusal possible? |
| □Yes |
| X No |
| 3.4.1. If yes, which authority or body decides on such an appeal? |
| \square Another judge at the same court (e.g. selected on seniority or appointed) |
| ☐A special chamber of the same court |
| ☐President of the same court |
| ☐Another court / President of another court |
| ☐Higher court / President of a higher court |
| ☐Supreme Court / President of the Supreme Court |
| □Council for the Judiciary |
| □Other independent body (specify): |
| ☐Minister of justice |
| □Other (specify): |
| 3.4.2. What was the total number of appeals against decisions on recusal requests in 2014? |

| [for example, when a party to the case requested a judge to be recused but this request was rejected, and then this party appealed against the rejection; if only an estimate is available, add "approx" or "fewer than".] |
|---|
| In all courts: □: / x N/A |
| If possible, specify this number for different types of proceedings (civil, administrative): |
| : □: |
| : □: |
| |
| 4 IDDENIOVADULTY TRANSFER OF HIDGES WITHOUT THEIR CONSENT ⁸ |
| 4. IRREMOVABILITY - TRANSFER OF JUDGES WITHOUT THEIR CONSENT ⁸ |
| 4.1. Can a judge be transferred (temporarily or permanently) to another judicial office (to other judicial duties, court or location) without his/her consent? |
| X Yes |
| □No |
| 4.1.1. If yes, which authority or body decides on a (temporary or permanent) transfer of a |
| judge without his/her consent? [if several authorities are responsible and have different powers depending on the ground for transfer, please write "for disciplinary reasons", "for organisational reasons" or "for other reasons" next to the relevant authority] |
| X Council for the Judiciary |
| □Other independent body (specify): |
| ☐Court responsible for disciplinary measures for judges (e.g. disciplinary senate, civil service court) |
| ☐President of the same court |
| ☐Another court / President of another court |
| ☐ Higher court / President of a higher court |
| ☐Supreme Court / President of the Supreme Court |
| ☐Constitutional Court / President of the Constitutional Court |
| ☐Ministry of justice / Minister of justice |
| ☐Head of state |
| □Other (specify): |
| 4.2. For what reasons can a judge be transferred without his/her consent? [several answers possible] |
| X For disciplinary reasons |
| □For organisational reasons (specify; e.g. closure of a court): |
| □For other reasons (specify): |
| 4.2.1. At what level are these reasons prescribed? |

⁸ Recommendation CM/Rec(2010)12 of the Committee of Ministers to member states on judges: independence, efficiency and responsibilities, para. 52. *See also* European Network of Councils for the Judiciary, Development of Minimal Judicial Standards III, Minimum Standards regarding evaluation of professional performance and irremovability of members of the judiciary, Report 2012-2013, pp. 18-20, 23 (point 4.21.)

| | X In law |
|-------|---|
| | X Other (specify): Italian Constitution |
| | |
| 4.3 | 3. In case a judge is transferred without his/her consent is he/she guaranteed an equivalent post (in terms of a position, salary)? |
| | X Yes |
| | □No |
| | |
| 4.4 | I. What was the total number of judges transferred without their consent in 2014? |
| [if c | only an estimate is available, add "approx" or "fewer than".] |
| | In all courts: \(\sigma\):\ \(\sigma\)N/A |
| | If possible, specify this number depending on the reason for transfer without consent: |
| | For disciplinary reasons: 2 |
| | For organisational reasons: |
| | For other reasons: |
| | If possible, specify this number for judges in different areas (civil, administrative): |
| | : administrative □:2 / □N/A |
| | : □: |
| | |
| | |
| | |
| | |
| 4.5 | i. Can a judge appeal if he/she is transferred without his/her consent? |
| | ⊠Yes |
| | □No |
| | 4.5.1. If yes, which authority or body decides on such an appeal? |
| | □Council for the Judiciary |
| | □Other independent body (specify): |
| | □Court responsible for disciplinary measures for judges (e.g. disciplinary senate, civil |
| | service court) □President of the same court |
| | |
| | □Another court / President of another court |
| | ☐ Higher court / President of a higher court |
| | □Supreme Court / President of the Supreme Court |
| | ☐ Constitutional Court / President of the Constitutional Court |
| | ☐Minister of justice |
| | ☐Head of state |
| | X Other (specify): the administrative Court of Rome |

| 4.5.2. What was the total number of appeals against transfers of judges without their consent in 2014? |
|---|
| [If only an estimate is available, add "approx" or "fewer than".] |
| In all courts: □: / □N/A |
| If possible, specify the number of appeals depending on the reason for transfer without consent: |
| For disciplinary reasons:2 |
| For organisational reasons: |
| For other reasons: |
| If possible, specify the number of appeals by judges in different areas (civil, administrative): |
| : administrative X :2 / □N/A |
| : □: |
| |
| |
| 5. ALLOCATION OF CASES ⁹ |
| 5.1. Are the criteria for allocating cases within a court defined? |
| X Yes |
| □No |
| 5.1.1. If yes, where have these criteria been defined? [several answers possible] |
| ☐In well-established practice of the court |
| \square In an act adopted by the court |
| □In implementing regulations |
| □In law |
| X Other (specify): Guide lines set up by the Council of the judiciary |
| 5.2. How are cases assigned to judges at the first instance courts? |
| X President of the court assigns cases |
| □A member of the court staff assigns cases (e.g. listing officer) |
| □A special chamber of the court assigns cases |
| X The cases are assigned randomly (e.g. through a computerized system) |
| ☐The cases are assigned according to a pre-defined order (e.g. alphabetic, subject matter) |
| □Other (specify): |
| 5.3. Is the allocation of cases subject to supervision (e.g. regular checks of the practice of allocation)? |
| X Yes |
| □No |

⁹ Recommendation CM/Rec(2010)12 of the Committee of Ministers to member states on judges: independence, efficiency and responsibilities, para. 24.

| 5.3.1. If y | es, by w | vnom : | [severa | ai ansv | vers p | oossiblej | | | | | | | |
|-------------|---|-------------------------------|-----------|---------|--------|----------------------------|--------|--------|------------|----|------|------|----------|
| □В | y court s | staff | | | | | | | | | | | |
| □В | the President of the court | | | | | | | | | | | | |
| ХВ | y the Co | the Council for the Judiciary | | | | | | | | | | | |
| □В | ☐By another independent body (specify): | | | | | | | | | | | | |
| □В | y the Ju | dicial i | nspection | on boo | dy | | | | | | | | |
| □О | ther (sp | ecify): | | | | | | | | | | | |
| | | | • | | _ | stem for th heck for an | | | | | | ubje | ect to a |
| □Y | es | | | | | | | | | | | | |
| ΧN | 0 | | | | | | | | | | | | |
| | | _ | | | | follow-up ers possible] | | the | findings | of | such | а | general |
| | □Cł | nanges | to the | syster | n of a | llocation of | case | es | | | | | |
| | □Cł | nanges | to the | practi | ces co | oncerning th | ne all | locati | on of case | S | | | |
| | | ther (s | pecify): | | | | | | | | | | |

| 6. | INTERNAL INDEPENDENCE ¹⁰ |
|------|---|
| 6.1. | In your system, are there hierarchically superior courts/judges with the power to ensure on their own initiative the uniformity or consistency of judicial decisions delivered by the courts/judges under their supervision (outside of an appeal system, the precedent doctrine or a preliminary ruling system)? |
| | X Yes |
| | □No |
| | 6.1.1. If yes, which courts/judges have such a power? |
| | □Division heads at particular courts |
| | □Presidents of the courts |
| | □Appeal courts / Presidents of appeal courts |
| | ☐Supreme Court / President of the Supreme Court |
| | X Other (specify): Council of State Plenary Chamber |
| | 6.1.2. If yes, what kind of decisions can hierarchically superior courts/judges deliver on their own initiative to ensure the uniformity or consistency of judicial decisions outside of an appeal system or the precedent doctrine? |
| | ☐An advisory opinion of general application (for all courts/judges) |
| | ☐An obligatory decision of general application (for all courts/judges) |
| | \Box An advisory opinion of concrete application (to a specific judicial decision) |
| | X An obligatory decision of concrete application (to a specific judicial decision) |
| | \Box A practice statement or direction applicable to particular kinds of cases |
| | □Other (specify): |
| | 6.1.3. If yes, what was the total number of such decisions in 2014? |
| | [If only an estimate is available, add "approx" or "fewer than"] |
| | In all courts: |
| | If possible, specify this number for different types of proceedings (civil, administrative): |
| | : administrative X27 / □N/A |
| | : □: |

¹⁰ Recommendation CM/Rec(2010)12 of the Committee of Ministers to member states on judges: independence, efficiency and responsibilities, para. 22.