# Judicial Independence (2015)

# **Objective**

The objective of this updated questionnaire is to collect factual information on structural guarantees for judicial independence, which cover certain guarantees for the independence of judges and for the independence of the judiciary.

The updated judicial independence questionnaire maintains almost all questions from the 2014 questionnaire and is already prefilled with the replies you have provided. If a reply was later adapted following clarifications you have provided, these replies are highlighted. Please review these modifications and feel free to adapt other 2014 replies, if the legislation or practice in your country has changed or if you believe the replies should be clarified. Please highlight any such additional changes red.

New or modified questions are highlighted. These mostly concern questions regarding the composition and powers of Councils (prefilled with your replies in 2014), and the appointment of judges. The questionnaire containing replies could later be published.

# **Respondent's Information**

Member State	Council for the Judiciary
Bulgaria	Висш съдебен съвет / Supreme Judicial Council

#### **Additional Information**

For additional information regarding the questionnaire, please contact the Directorate-General for Justice and Consumers of the European Commission.

# 1. AUTHORITIES WITH POWER TO DELIVER THE MAIN DECISIONS ON HUMAN AND FINANCIAL RESOURCES IN THE JUDICIARY<sup>1</sup>

### Which authorities or bodies have the power to deliver the following decisions in the judiciary?

### 1.1. Selection, appointment and dismissal of judges and court presidents

[Please insert an "x" into the box that corresponds to the situation in your country; several answers possible; insert "N/A" when the situation is not applicable in your country;

if relevant, you can additionally insert the following explanations:

"FS" (final selection), "CA" (consultative advice – the body can provide its opinion), "MA" (mandatory advice – the body must provide its opinion, the content of which is either binding or not for the deciding authority), "D" (decision). Please insert "OF" (obligation to follow) if the deciding authority has an obligation, either by law or practice, to follow the proposal to appoint or dismiss a judge.]

- x) decision establishing there is a vacant judicial position
- a) proposal of candidates for the appointment as first or second instance judges
- b) decision on the appointment of a first or second instance judge
- c) proposal for the dismissal of a first or second instance judge
- d) decision on the dismissal of a first or second instance judge
- e) proposal of candidates for the appointment as court presidents
- f) decision on the appointment of a court president
- g) proposal for the dismissal of a court president
- h) decision on the dismissal of a court president

	x)	a)	b)	c)	d)	e)	f)	g)	h)
President of a court:				Х					
Special chamber of a court:									
Higher court:									
Supreme Court:									
Council for the Judiciary <sup>2</sup> :	Х		Х	Х	Х		Х	Х	Х
Judicial inspection body:				Х				Х	
Other independent body (specify):									
Ministry/Minister of justice:				Х				Х	
Other ministry than min. of justice (specify):									
Parliament:									
Head of state: if applicable- on advice of									

<sup>&</sup>lt;sup>1</sup> Cf. European Network of Councils for the Judiciary, <u>Resolution of Budapest on Self-Governance for the Judiciary: Balancing Independence and Accountability, May 2008, at 2).</u>

<sup>&</sup>lt;sup>2</sup> Council for the Judiciary is a national institution that is independent of the executive and legislature, or which is autonomous, and that ensures the final responsibility for the support of the judiciary in the independent delivery of justice.

Other (specify): NB! a) and e): the candidate proposes his/hers own application and passes through a competition procedure  For answers c) and g): at least 1/5 of the members of the Supreme Judicial Council (SJC) (5 members) can make proposal for a disciplinary dismissal. Each superior chairperson of a court can make a proposal for a disciplinary dismissal.	x		x									
1.1.1. If any other authority, body or agency i judges, please describe its involvement:	1.1.1. If any other authority, body or agency is involved in the procedure for appointment of judges, please describe its involvement:											
According to the Judicial System Act during the competition procedure a commission composed of acting magistrates and university professors shall conduct an examination. The members of the commission shall be appointed by the SJC by lot. They shall assess the candidates taking into consideration their examination and attestation and shall classify them according to their results.												
1.1.2. What is the procedure for selecting car possible]	ndidates foi	r becomin	g judges?	[several ar	iswers							
☐ Recruitment through a specific exam of the second and the second and the second are second as the second are secon	or a compet	tition, whi	ch includes	a specific	exam							
☐ Recruitment through a vacancy notice ☐ Other (specify):	without a s	pecific exa	m									
1.1.3. If a candidate judge is not appointed, provide him/her the reasons (e.g. a reas		_	uthority/b	ody requii	ed to							
	ne decisions	of the SJC	Shall be re	easoned.								
1.1.4. If a candidate judge is not appointed, ca	n he/she a	ppeal or re	equest a re	view?								
⊠Yes												
□No												
1.1.4.1. If yes, which authority or body d	ecides on s	uch an ap	peal/revie	w?								
☐ Council for the Judiciary												
$\square$ Other independent body (speci	fy):											
☐ Court responsible for disciplina civil service court)	ry measure	es for judg	es (e.g. dis	ciplinary s	enate,							
$\square$ Another court / President of an	other court											
☐ Higher court / President of a hi	gher court											

LI Ad≀	ministrative	court / Pres	ident of the Admi	nistrative C	ourt		
□Sup	oreme Court	: / President	of the Supreme C	Court			
□Соі	nstitutional	Court / Presi	dent of the Const	itutional Co	ourt		
xOthe	er (specify):	Supreme Ad	ministrative Cour	t			
	t was the to date judges		of appeals or red	quests for a	review by	unsucc	essfu
[If only an es	timate is ava	ailable, add '	'approx" or "fe	wer than	.".]		
All requests t	for appeal/re	eview:	⊠:36	/ □N/A			
If possible, administrativ		is number	for candidate	judges in	different	areas	(civil
		:	□:/	□N/A			
		:	□:/	□N/A			

# 1.2. Selection, appointment and dismissal of <u>Supreme Court judges</u> and the <u>President of the Supreme Court</u>

[Please insert an "x" into the box that corresponds to the situation in your country; several answers possible; insert "N/A" when the situation is not applicable in your country;

if relevant, you can additionally insert the following explanations:

"FS" (final selection), "CA" (consultative advice – the body can provide its opinion), "MA" (mandatory advice – the body must provide its opinion, the content of which is either binding or not for the deciding authority), "D" (decision). Please insert "OF" (obligation to follow) if the deciding authority has an obligation, either by law or practice, to follow the proposal to appoint or dismiss a judge.]

- a) proposal of candidates for the appointment as Supreme Court judges
- b) decision on the appointment of a Supreme Court judge
- c) proposal for the dismissal of a Supreme Court judge
- d) decision on the dismissal of a Supreme Court judge
- e) proposal of the candidate(s) for the appointment of the President of the Supreme Court
- f) decision on the appointment of the President of the Supreme Court
- g) proposal for the dismissal of the President of the Supreme Court
- h) decision on the dismissal of the President of the Supreme Court

	a)	b)	c)	d)	e)	f)	g)	h)
President of a court:			X					
Special chamber of a court:								
Supreme Court:								
Council for the Judiciary:		Х	X	Х	Х		Х	
Judicial inspection body:			X					
Other independent body (specify):								
Ministry/Minister of justice:			X		Х			
Other ministry than min. of justice (specify):								

Parliament:  Head of state: if applicable- on advice of The								
Head of state: if applicable- on advice of The								
appointment and dismissal of the chairperson of the Supreme Court of Cassation (SCC) and the Supreme Administrative Court (SAC) is made by a decree by a decree of the President of the Republic upon a proposal by the SJC. According to the Judicial System Act, the Supreme Judicial Council shall conduct the election of the Chairperson of the SCC and SAC.  Other (specify): NB! a) – the candidate shall propose his/hers own application and shall pass through a competition procedure; NB! c) 1/5 of the members of the SJC shall make a						x		x
proposal for a disciplinary dismissal. The Minister of								
Justice shall make a proposal for disciplinary	X		X				X	
dismissal.  NB! e) and g): At least 1/5 of theMembers of theSJC								
( 5 mmebers) and the Minister of Justice can makea								
proposal.								
differences:  1.3. What was the total number of all judges that were	d:	iccod	: 2	014 (e	. a. ac			
-ior remark mas time total manner or all judges time mere	aism	isseu	ın 2	<b>-</b> . , c	.g. as	а со	nsequ	ence
of disciplinary proceedings or criminal convict incompatibility, illness, resignation, retirement)?				_	_		-	
of disciplinary proceedings or criminal convict	ion;	exclu	ding	_	_		-	
of disciplinary proceedings or criminal convict incompatibility, illness, resignation, retirement)?	ion;	exclu	ding	_	_		-	
of disciplinary proceedings or criminal convict incompatibility, illness, resignation, retirement)? [if only an estimate is available, add "approx" or "fewer	i <b>on;</b> er thai	<b>exclu</b> n".]	ding	othe	er gro	ounds	s suc	h as
of disciplinary proceedings or criminal convict incompatibility, illness, resignation, retirement)?  [if only an estimate is available, add "approx" or "fewer In all courts: □: 1 / □N/A  If possible, specify this number for judges in different convictions.	i <b>on;</b> er thai	<b>exclu</b> n".]	ding	othe	er gro	ounds	s suc	h as
of disciplinary proceedings or criminal convict incompatibility, illness, resignation, retirement)?  [if only an estimate is available, add "approx" or "fewer In all courts: □: 1 / □N/A  If possible, specify this number for judges in differences possible	i <b>on;</b> er thai	<b>exclu</b> n".]	ding	othe	er gro	ounds	s suc	h as
of disciplinary proceedings or criminal convict incompatibility, illness, resignation, retirement)?  [if only an estimate is available, add "approx" or "fewer In all courts: □: 1 / □N/A  If possible, specify this number for judges in differ possible  : □: / □N/A  : □: / □N/A	i <b>on;</b> er thai	<b>exclu</b> n".]	ding	othe	er gro	ounds	s suc	h as
of disciplinary proceedings or criminal convict incompatibility, illness, resignation, retirement)?  [if only an estimate is available, add "approx" or "fewer In all courts: □: 1 / □N/A  If possible, specify this number for judges in differ possible  : □: / □N/A  : □: / □N/A	i <b>on;</b> er thai	<b>exclu</b> n".]	ding	othe	er gro	ounds	s suc	h as
of disciplinary proceedings or criminal convict incompatibility, illness, resignation, retirement)?  [if only an estimate is available, add "approx" or "fewer In all courts: □: 1 / □N/A  If possible, specify this number for judges in differ possible  : □: / □N/A  : □: / □N/A  1.4. Can a judge appeal if he/she is dismissed?  □Yes	i <b>on;</b> er thai	<b>exclu</b> n".]	ding	othe	er gro	ounds	s suc	h as
of disciplinary proceedings or criminal convict incompatibility, illness, resignation, retirement)?  [if only an estimate is available, add "approx" or "fewer In all courts: □: 1 / □N/A  If possible, specify this number for judges in differ possible  : □: / □N/A  : □: / □N/A  1.4. Can a judge appeal if he/she is dismissed?  □Yes □No	ion; er than erent	exclun".]	(civ	othe	er gro	ounds	s suc	h as
of disciplinary proceedings or criminal convict incompatibility, illness, resignation, retirement)?  [if only an estimate is available, add "approx" or "fewer In all courts: □: 1 / □N/A  If possible, specify this number for judges in differ possible  : □: / □N/A  : □: / □N/A  1.4. Can a judge appeal if he/she is dismissed?  □Yes □No  1.4.1. If yes, which authority or body decides on successions.	ion; er than erent	exclun".]	(civ	othe	er gro	ounds	s suc	h as
of disciplinary proceedings or criminal convict incompatibility, illness, resignation, retirement)?  [if only an estimate is available, add "approx" or "fewer In all courts: □: 1 / □N/A  If possible, specify this number for judges in differ possible  : □: / □N/A  : □: / □N/A  1.4. Can a judge appeal if he/she is dismissed?  □Yes □No  1.4.1. If yes, which authority or body decides on successory.  □Council for the Judiciary	ion; er than erent	exclun".]	(civ	othe	er gro	ounds	s suc	h as
of disciplinary proceedings or criminal convict incompatibility, illness, resignation, retirement)?  [if only an estimate is available, add "approx" or "fewer In all courts: □: 1 / □N/A  If possible, specify this number for judges in differ possible  : □: / □N/A  : □: / □N/A  1.4. Can a judge appeal if he/she is dismissed?  □Yes □No  1.4.1. If yes, which authority or body decides on successions.	er than	exclun".] areas	(civ	othe	er gre	rative	):)	h as

	service cou	rt)	
	$\square$ Another	court / Preside	nt of another court
	☐ Higher co	ourt / Presiden	t of a higher court
	$\square$ Administ	trative court / F	President of the Administrative Court
	□Supreme	e Court / Presid	ent of the Supreme Court
	□Constitu	tional Court / P	resident of the Constitutional Court
	⊠Other (sp	pecify): Suprem	ne Administrative Court
1.4.2	. What was	the total numb	per of appeals against dismissals of judges in 2014?
[If on	ly an estima	ate is available,	add "approx" or "fewer than".]
	In all courts	s:	□:1* / □N/A
	If possible, possible	specify this nu	umber for judges in different areas (civil, administrative): not
		:	□:/ □N/A
		:	□:/ □N/A

### 1.5. Evaluation, promotion, disciplinary measures and training of judges

[Please insert an "x" into the box that corresponds to the situation in your country; several answers possible; insert "N/A" when the situation is not applicable in your country; if relevant, you can additionally insert the following explanations:

"FS" (final selection), "CA" (consultative advice – the body can provide its opinion), "MA" (mandatory advice – the body must provide its opinion, the content of which is either binding or not for the deciding authority), "D" (decision). Please insert "OF" (obligation to follow) if the deciding authority has an obligation, either by law or practice, to follow the opinion given.]

- a) decision on the evaluation of a judge
- b) evaluation of the performance management of courts
- c) decision on the promotion of a judge
- d) adoption of ethical standards
- e) application of ethical standards
- f) proposal for the appointment of a member of the disciplinary body for judges
- g) decision on the appointment of a member of the disciplinary body for judges
- h) proposal for a disciplinary decision regarding a judge
- i) disciplinary decision regarding a judge (all bodies issuing disciplinary decisions)
- j) decision on the follow-up to a complaint against the judiciary/a judge
- k) decision on the program/content of training for judges

<sup>\*</sup>The number of appeals in 2014 against disciplinary dismissed judges is 1

	a)	b)	c)	d)	e)	f)	g)	h)	i)	j)	k)
President of a court:					Х			Х	Х	X	
Special chamber of a court:											
Higher court:											
Supreme Court:		Х									
Council for the Judiciary:	Х		Х	Х	Х			Х	Х	X	Х
Judicial inspection body:		Х						Х		Х	
Other independent body (specify): **					х	х	х				Х*
Ministry/Minister of justice:								Х			
Other ministry than min. of justice											
Parliament: ***											
Head of state: if applicable- on advice of											
Other (specify):e) local ethics commissions in the courts and procsecutor's offices which are auxilliary bodies						х	x				

#### \* National Institute of Justice

#### 1.6. Financial resources

### 1.6.1. Authorities and bodies responsible for financial resources

[Please insert an "x" into the box that corresponds to the situation in your country; several answers possible; insert "N/A" when the situation is not applicable in your country; if relevant, you can additionally insert the following explanations:

"FS" (final selection), "CA" (consultative advice – the body can provide its opinion), "MA" (mandatory advice – the body must provide its opinion, the content of which is either binding or not for the deciding authority), "D" (decision). Please insert "OF" (obligation to follow) if the deciding authority has an obligation, either by law or practice, to follow the opinion given]

<sup>\*\*</sup>for f) and g) – g) lighter disciplinary sanctions may be imposed by the president of the court.

<sup>\*\*\*</sup> for part of the members of the SJC

						2
٦)	involvement in the	nronaration	of tha	"hudaat	allocatod	to courtells
aı	IIIVOIVEIHEIL III LIIE	Buebaration	oi tile	Duuget	anocateu	to courts

- b) formal proposal on the budget allocated to courts
- c) adoption of the budget allocated to courts
- d) management of the budget allocated to courts
- e) evaluation/audit of the budget allocated to courts
- f) definition of criteria for determining financial resources (see 1.6.2.)

	a)	b)	c)	d)	e)	f) N/A
President of a court:	X			Х		
Special chamber of a court:						
Higher court / President of the Higher court:				Х		
Supreme Court / President of the Supreme Court:				Х		
Council for the Judiciary:	Х			Х	Х	
Judicial inspection body:						
Other independent body (specify): e) Court of Auditors					Х	
Ministry/Minister of justice:	X	Х				
Other ministry than Min. of justice: b) Ministry of finance		х				
Parliament:			Х			
Head of state: if applicable- on advice of						
Other (specify):						

er (speerry)	
<b>1.6.2.</b> What are the prescribed methods or criteria for judiciary? [several answers possible] [Please electoric to the corresponding reply (by clicking on it in North of difficulties with the checkboxes) by marking it	ectronically tick the checkbox ("⊠") next Microsoft Word for Windows), or (in case
⊠amount based on historic and/or realised cos	sts
$\square$ number of incoming cases: specify for which	instance: $\Box 1^{st} / \Box 2^{nd} / \Box all / \Box N/A$
$\Box$ number of resolved cases: specify for which i	instance: $\Box 1^{st} / \Box 2^{nd} / \Box$ all / $\Box$ N/A
$\hfill\square$ number of resolved cases - based on an eval	luation of the cost for courts
$\Box$ other (specify):	
1.6.3. Where have these criteria been defined? [seven	eral answers possible]
☑In well-established practice	
☐In law	
□Other (specify):	

<sup>&</sup>lt;sup>3</sup> General government total expenditure on COFOG (classification of the functions of government) group 03.30 'Law courts', which includes "financial resources allocated to the "administration, operation or support of civil and criminal law courts and the judicial system, including enforcement of fines and legal settlements imposed by the courts and operation of parole and probation systems; legal representation and advice on behalf of government or on behalf of others provided by government in cash or in services. Includes: administrative tribunals, ombudsmen and the like. Excludes: prison administration." This is National Accounts data currently provided under the ESA95 framework.

## 1.7. Governance of the Judiciary

[Please insert an "x" into the box that corresponds to the situation in your country; several answers possible; insert "N/A" when the situation is not applicable in your country; if relevant, you can additionally insert the following explanations:

"FS" (final selection), "CA" (consultative advice – the body can provide its opinion), "MA" (mandatory advice – the body must provide its opinion, the content of which is either binding or not for the deciding authority), "D" (decision). Please insert "OF" (obligation to follow) if the deciding authority has an obligation, either by law or practice, to follow the opinion given.]

- a) general management of a court
- b) adopting press guidelines for relations between courts and the media
- c) communicating with the media (e.g. on questions regarding judgments, court functioning)
- d) decisions regarding the implementation and use of Information and Communication Technology in courts
- e) decisions regarding court buildings
- f) decisions regarding court security

	a)	b)	c)	d)	e)	f)
President of a court:	х		Х			Х
Higher court / President of the Higher court:						
Supreme Court / President of the Supreme Court:						
Court service governed by the Judiciary:						
Council for the Judiciary:		Х	Х	Х		
Judicial inspection body:						
Other independent body (specify):						
Court service governed by the Ministry of justice:						
Ministry/Minister of justice:					Х	Х
Other ministry than min. of justice (specify):						
Other (specify):						
Judge responsible for media relations			Х			
Press officer at a court			Х			

# 1.7.1. Authorities and bodies responsible for court staff (other than judges)

[Please insert an "x" into the box that corresponds to the situation in your country; several answers possible; insert "N/A" when the situation is not applicable in your country; if relevant, you can additionally insert the following explanations:

"FS" (final selection), "CA" (consultative advice – the body can provide its opinion), "MA" (mandatory advice – the body must provide its opinion, the content of which is either binding or not for the deciding authority), "D" (decision). Please insert "OF" (obligation to follow) if the deciding authority has an obligation, either by law or practice, to follow the opinion given.]

- a) decision regarding the total number of court staff (other than judges) at all courts
- b) decision regarding the number of court staff at particular courts
- c) appointment and dismissal of court staff
- d) decisions regarding the transfer of court staff from one court to another
- e) decisions regarding the promotion/disciplinary matters concerning court staff
- f) other human resource management decisions on court staff (e.g. holidays)

	a)	b)	c)	d)	e)	f)
President of a court:			Х	Х	Х	X
Higher court / President of the Higher court:						
Supreme Court / President of the Supreme Court:						
Court service governed by the Judiciary:						
Council for the Judiciary:	Х	Х		Х		
Judicial inspection body:						
Other independent body (specify):						
Court service governed by the Ministry of justice:						
Ministry/Minister of justice:						
Other ministry than min. of justice (specify):						
Other (specify):						

				1.8.1 Composition	of the Councils for t	he Judiciary accordi	ng to the nominatio	n process			
	Total	Court presidents (ex officio)	Judges (appointed or proposed by their peers)	Judges (elected by their peers)	Prosecutors (elected by their peers)	Prosecutor General (ex officio)	Appointed by associations of lawyers / legal practitioners	Elected/appoint ed by the Parliament	Appointed by the Head of State / Prime Minister / Government / Minister of justice	Minister of justice (ex officio)	Appointed/nomi nated by other bodies/authoriti es
BE	44			22				22			
BG	25	2		6	5	1		11			
DK	11		6				1				4
IE	18	5		5			2		3		3
ES	21	1	12					8			
FR	22	1		6	6	1	1	4	2		1
HR	11			7				2			2
IT CSM	27	1		12	4	1		8	1		
IT CPGA	15	1		10				4			
LV	15	2		7		1	3	1		1	
LT	23	3		20							
HU	15	1		14							
MT	10	1		4		1	1		2		1
NL	4		2						2		
PL	25	2		15				6	1	1	
PT	17	1		7				7	2		
RO	19	1		9	5	1		2		1	
SI	11			6				5			
SK	18			9				3	6		
UK (EN + WL)	29	9	19								1
UK (NI)	11		11								
UK (SC)	16	4	12								

						1.8.2	. Powers of the	Councils for the	Judiciary						
	Providing opinion on draft laws relating to the judiciary	Training of judges (providing guidelines/ supervising or deciding on the program/c ontent)	Proposing candidates for appointme nt as judges (courts of first instance)	Appointing judges (1st instance courts)	Proposing dismissal of judges (courts of first instance)	Dismissing judges (courts of first instance)	Transferrin g judges (without their consent)	Taking disciplinary decisions on judges	Adopting ethical standards	Promoting a judge	Advisory body / court manageme nt	Deciding on evaluation of a judge	Decision regarding number of court staff at particular courts	Allocating budget to particular courts	Decisions on implement ation & use of ICT in courts
BE	1	1	1						1						
BG	1	1		1	1	1	1	1	1	1		1	1	1	1
DK	1	1									1		1	1	1
IE	1										1		1		1
ES	1	1	1		1		1	1	1	1		1			1
FR	1		1	1	1	1	1	1	1	1					
HR	1	1		1		1	1	1		1		1			
IT	1	1	1	1	1	1	1	1		1	1	1			1
LV	1	1			1										
LT	1	1		1		1	1			1	1	1	1	1	1
HU	1	1	1						1	1					
MT	1				1				1			1			
NL	1	1							1	1				1	1
PL	1	1	1		1				1						
PT	1	1	1	1	1	1	1	1	1	1		1			
RO	1	1	1	1	1		1	1	1	1		1	1		
SI	1	1	1	1	1	1	1		1	1		1			
SK	1	1	1		1				1	1					
UK (EN+ WL)										1	1				
UK (NI)											1				1
UK (SC)											1				

2.	PROCEDURES AND SANCTIONS FOR PROTECTING JUDICIAL INDEPENDENCE <sup>4</sup>
2.1.	When a judge or an authority considers that independence of an individual judge or of the judiciary is threatened, are there any specific procedures, other remedies or sanctions for protecting it?
	⊠Yes
	□No
	2.1.1. If yes, who can launch such a request or a procedure?
	oxtimes A judge who believes his/her independence is threatened
	X President of a court
	$\square$ Judicial inspection body
	⊠Council for the Judiciary
	$\square$ Other independent body (specify):
	⊠Public Prosecution Service
	☐ Minister of justice
	□Other (specify):
	2.1.2. What was the total number of such complaints in 2014?
	[If only an estimate is available, add "approx" or "fewer than";
	Please specify for each authority or body (please add more than two, if necessary)]
	Complaints from judges: $\square:$
	Complaints from the Council for the Judiciary: $\square$ :/ $\square$ N/A
	Complaints from:
judi of t	The Supreme Judicial Council does not gather statistical information on the number of the applaints from judges or bodies regarding the threats to the independence of a judge or the ciary. On 16 October 2014 the Supreme Judicial Council has adopted a statement in protection the independence of the judiciary, as a result of declarations made by political leaders, stating the prosecutor's office was to blame for the destabilisation of the country.
	2.1.3. If yes, which authority or body has the power to react to such complaints from judges
	or authorities for protecting judicial independence? [several answers possible]
	⊠Council for the Judiciary
	☐Other independent body (specify):
	□Judicial inspection body

<sup>4</sup> Recommendation CM/Rec(2010)12 of the Committee of Ministers to member states on judges: independence, efficiency and responsibilities, paras. 8, 13 and 14. See also European Network of Councils for the Judiciary, Distillation of ENCJ Guidelines, Recommendations and Principles, Report 2012-2-13, para. 7.

**X** Court

**X** President of a court

**X** Higher court / President of a higher court

<sup>&</sup>lt;sup>5</sup> "Sanctions against persons seeking to influence judges in an improper manner", Recommendation CM/Rec(2010)12 of the Committee of Ministers to member states on judges: independence, efficiency and responsibilities, para. 14.

	X Supreme Court / President of the Supreme Court
	⊠Public Prosecution Service
	□Other (specify):
2.1.4	I. If yes, what are the measures that these authorities can take on the basis of a request in order to protect judicial independence?  What was the total number of such measures in 2014?
اادمر	veral answers possible; if only an estimate is available, add "approx" or "fewer than".]
	otification to other authorities:, from (specify):
	inctions (criminal, administrative, at first instance) <sup>6</sup> : in court, from (specify):
	ess releases / formal declarations on judicial independence:, from (specify):
	ther (specify): providing personal bodyguards, from (specify):
□N	
□ I <b>V</b> /	
2 IMD	ARTIALITY – WITHDRAWAL AND RECUSAL <sup>7</sup>
_	udge obliged to withdraw from adjudicating a case if the judge believes that impartiality question or compromised or that there is a reasonable perception of bias?
⊠Ye	
□No	<u>'</u> S
3.1.1	
3.1.1	1. If yes, what is the source of the obligation to withdraw from adjudicating a case?
3.1.1	L. If yes, what is the source of the obligation to withdraw from adjudicating a case?  □ A well-established practice of judges
3.1.1	L. If yes, what is the source of the obligation to withdraw from adjudicating a case?
3.1.1	L. If yes, what is the source of the obligation to withdraw from adjudicating a case?  A well-established practice of judges  Set in an act adopted by a court  Set in an act adopted by the Council for the Judiciary
3.1.1	L. If yes, what is the source of the obligation to withdraw from adjudicating a case?
3.1.1	L. If yes, what is the source of the obligation to withdraw from adjudicating a case?  A well-established practice of judges  Set in an act adopted by a court  Set in an act adopted by the Council for the Judiciary  Set in an act adopted by the Minister of justice  Set in law
3.1.2	L. If yes, what is the source of the obligation to withdraw from adjudicating a case?  \[ \text{A well-established practice of judges} \] \[ \text{Set in an act adopted by a court} \] \[ \text{Set in an act adopted by the Council for the Judiciary} \] \[ \text{Set in an act adopted by the Minister of justice} \] \[ \text{Set in law} \] \[ \text{Other (specify):} \]  2. If a judge disrespects the obligation to withdraw from adjudicating a case, could the
3.1.2	L. If yes, what is the source of the obligation to withdraw from adjudicating a case?  A well-established practice of judges Set in an act adopted by a court Set in an act adopted by the Council for the Judiciary Set in an act adopted by the Minister of justice Set in law Other (specify):

<sup>6</sup> "Sanctions against persons seeking to influence judges in an improper manner", Recommendation CM/Rec(2010)12 of the Committee of Ministers to member states on judges; independence, efficiency and responsibilities, para, 14.

disciplinary violation or crime under the Criminal Code.

The condition shall be that the act (action or inaction) and the consequences thereof shall meet the required under the law (JSA or the Criminal Code) elements of the

Committee of Ministers to member states on judges: independence, efficiency and responsibilities, para. 14.

Recommendation CM/Rec(2010)12 of the Committee of Ministers to member states on judges: independence, efficiency and responsibilities, paras. 59-61. See also European Network of Councils for the Judiciary, London declaration on judicial ethics, June 2010; and European Network of Councils for the Judiciary, Judicial Ethics Report 2009-2010

3.2.	. Which authority or body takes the first decision on a request for recusal by a party who considers that a judge is partial / biased? [several answers possible]
	☐ Another judge at the same court (e.g. selected on seniority or appointed)
	☐ A special chamber of the same court
	☐ President of the same court
	☐ Another court / President of another court
	☐ Higher court / President of a higher court
	☐ Supreme Court / President of the Supreme Court
	☐ Council for the Judiciary
	☐ Other independent body (specify):
	☐ Ministry of justice / Minister of justice
	□Other (specify):
	3.2.1. In case a different authority or body decides in different types of proceedings (civil, administrative), please describe the differences and specify for which proceedings the replies under 3.2. refer to:
	N.A. same rules for general and administrative courts
3.3.	. If available what was the total number of <a href="mailto:successful">successful</a> recusal challenges by parties in 2014 in which a lack of impartiality or a reasonable perception of bias was established?
[If c	only an estimate is available, add "approx" or "fewer than".] no data available
	In all courts: $\square:$ / $\square$ N/A
	If possible, specify this number for different types of proceedings (civil, administrative):
	: : : : : : : : : : : : N/A
	: : : : : : : : : : : : : : : : : :
3.4.	
3.4.	: : : : : : : : : : : : : : : : : :
3.4	: □: / □N/A . Is an appeal against a decision on a request for recusal possible?
3.4	: □: / □N/A  Is an appeal against a decision on a request for recusal possible?  ⊠Yes
3.4	: □: / □N/A  Is an appeal against a decision on a request for recusal possible?  □Yes □No
3.4.	: □: / □N/A  Is an appeal against a decision on a request for recusal possible?  □Yes □No  3.4.1. If yes, which authority or body decides on such an appeal?
3.4	: □: / □N/A  Is an appeal against a decision on a request for recusal possible?  □Yes □No  3.4.1. If yes, which authority or body decides on such an appeal? □Another judge at the same court (e.g. selected on seniority or appointed)

 $\square$ No

⊠Higher court / President of a higher court
☐ Supreme Court / President of the Supreme Court
$\square$ Council for the Judiciary
$\square$ Other independent body (specify):
☐ Minister of justice
☐ Other (specify):
4.2. What was the total number of appeals against decisions on recusal requests in 2014?
or example, when a party to the case requested a judge to be recused but this request was jected, and then this party appealed against the rejection; only an estimate is available, add "approx" or "fewer than".]
all courts: ☐:no data available / N/A
possible, specify this number for different types of proceedings (civil, administrative):
: : : N/A
: : : N/A
REMOVABILITY - TRANSFER OF JUDGES WITHOUT THEIR CONSENT <sup>8</sup>
REMOVABILITY - TRANSFER OF JUDGES WITHOUT THEIR CONSENT <sup>8</sup> an a judge be transferred (temporarily or permanently) to another judicial office (to other dicial duties, court or location) without his/her consent?
an a judge be transferred (temporarily or permanently) to another judicial office (to other
an a judge be transferred (temporarily or permanently) to another judicial office (to other dicial duties, court or location) without his/her consent?
an a judge be transferred (temporarily or permanently) to another judicial office (to other dicial duties, court or location) without his/her consent?
an a judge be transferred (temporarily or permanently) to another judicial office (to other dicial duties, court or location) without his/her consent?  Yes  No  1.1. If yes, which authority or body decides on a (temporary or permanent) transfer of a judge without his/her consent? [if several authorities are responsible and have different powers depending on the ground for transfer, please write "for disciplinary reasons", "for
an a judge be transferred (temporarily or permanently) to another judicial office (to other dicial duties, court or location) without his/her consent?  Yes  No  1.1. If yes, which authority or body decides on a (temporary or permanent) transfer of a judge without his/her consent? [if several authorities are responsible and have different powers depending on the ground for transfer, please write "for disciplinary reasons", "for organisational reasons" or "for other reasons" next to the relevant authority]
an a judge be transferred (temporarily or permanently) to another judicial office (to other dicial duties, court or location) without his/her consent?  Yes  No  1.1. If yes, which authority or body decides on a (temporary or permanent) transfer of a judge without his/her consent? [if several authorities are responsible and have different powers depending on the ground for transfer, please write "for disciplinary reasons", "for organisational reasons" or "for other reasons" next to the relevant authority]  Souncil for the Judiciary
an a judge be transferred (temporarily or permanently) to another judicial office (to other dicial duties, court or location) without his/her consent?  Yes  No  1.1. If yes, which authority or body decides on a (temporary or permanent) transfer of a judge without his/her consent? [if several authorities are responsible and have different powers depending on the ground for transfer, please write "for disciplinary reasons", "for organisational reasons" or "for other reasons" next to the relevant authority]  \[ \times \text{Council for the Judiciary} \] \[ \text{Other independent body (specify):} \] \[ \text{Court responsible for disciplinary measures for judges (e.g. disciplinary senate, civil)} \]
an a judge be transferred (temporarily or permanently) to another judicial office (to other dicial duties, court or location) without his/her consent?  Yes  No  1.1. If yes, which authority or body decides on a (temporary or permanent) transfer of a judge without his/her consent? [if several authorities are responsible and have different powers depending on the ground for transfer, please write "for disciplinary reasons", "for organisational reasons" or "for other reasons" next to the relevant authority]  \[ \sum \text{Council for the Judiciary}  \[ \text{Other independent body (specify):}  \[ \text{Court responsible for disciplinary measures for judges (e.g. disciplinary senate, civil service court)} \]
In a judge be transferred (temporarily or permanently) to another judicial office (to other dicial duties, court or location) without his/her consent?  IYes  INO  1.1. If yes, which authority or body decides on a (temporary or permanent) transfer of a judge without his/her consent? [if several authorities are responsible and have different powers depending on the ground for transfer, please write "for disciplinary reasons", "for organisational reasons" or "for other reasons" next to the relevant authority]  In Council for the Judiciary  In Court responsible for disciplinary measures for judges (e.g. disciplinary senate, civil service court)  In President of the same court

<sup>&</sup>lt;sup>8</sup> Recommendation CM/Rec(2010)12 of the Committee of Ministers to member states on judges: independence, efficiency and responsibilities, para. 52. *See also* European Network of Councils for the Judiciary, Development of Minimal Judicial Standards III, Minimum Standards regarding evaluation of professional performance and irremovability of members of the judiciary, Report 2012-2013, pp. 18-20, 23 (point 4.21.)

L	Constitutional Court / President of the Constitutional Court
	Ministry of justice / Minister of justice
	Head of state
	Other (specify):
in	ccording to art. 227, para. (1) of the Judicial System Act "A judge, prosecutor or vestigator cannot be seconded for more than three months during the calendar year ithout their prior written consent."
<b>4.2. For wh</b> possible]	nat reasons can a judge be transferred without his/her consent? [several answers
⊠For di	sciplinary reasons
⊠ For or	ganisational reasons (specify; e.g. closure of a court): secondment for up to 3 months
☐ For ot	ther reasons (specify):
4.2.1. A	t what level are these reasons prescribed?
$\boxtimes$	In law
	Other (specify):
	a judge is transferred without his/her consent is he/she guaranteed an equivalent terms of a position, salary)?
⊠Yes: i	in cases o closure of the court, secondment
⊠No: iı	n cases of imposing disciplinary sanctions
4.4. What w	vas the total number of judges transferred without their consent in 2014?
[if only an e	stimate is available, add "approx" or "fewer than".]
In all co	ourts: \( \square\):0 / \( \square\) N/A
If po	ssible, specify this number depending on the reason for transfer without consent:
	For disciplinary reasons: 1
	For organisational reasons: 0*
	For other reasons:
If po	ssible, specify this number for judges in different areas (civil, administrative):
	: \( \sum \):/\( \sum \)N/A
	: : : : : : : : : : : : : : : : : :
the city of N	judges were transferred for organisational reasons – closing of the Military Court – in Varna and the Military Court – in the town of Pleven, the reappointment was carried camining applications/consents of the transferred judges according to the procedure ms and conditions, provided for in art. 194 of the Judiciary System Act.
-	udge appeal if he/she is transferred without his/her consent?
⊠Yes	
□No	

4.5.1. If yes, which authority or body decides on such an appeal?
☐ Council for the Judiciary
☐Other independent body (specify):
$\Box$ Court responsible for disciplinary measures for judges (e.g. disciplinary senate, civil service court)
$\square$ President of the same court
☐ Another court / President of another court
☐ Higher court / President of a higher court
$\square$ Supreme Court / President of the Supreme Court
$\square$ Constitutional Court / President of the Constitutional Court
☐ Minister of justice
☐ Head of state
☑Other (specify): Supreme Administrative Court
4.5.2. What was the total number of appeals against transfers of judges without their consent in 2014?
[If only an estimate is available, add "approx" or "fewer than".]
In all courts:
If possible, specify the number of appeals depending on the reason for transfer without consent:
For disciplinary reasons: 1
For organisational reasons: 0
For other reasons:
If possible, specify the number of appeals by judges in different areas (civil, administrative):
: □:
: \( \square\) :/\( \square\) N/A
ALLOCATION OF CASES <sup>9</sup>
L. Are the criteria for allocating cases within a court defined?
□No

<sup>&</sup>lt;sup>9</sup> Recommendation CM/Rec(2010)12 of the Committee of Ministers to member states on judges: independence, efficiency and responsibilities, para. 24.

	<b>5.1.1.</b> If yes, where have these criteria been defined? [several answers possible]
	$\square$ In well-established practice of the court
	$\square$ In an act adopted by the court
	☐ In implementing regulations
	⊠In law
	oxtimesOther (specify): Internal rules of the court drafted in accordance with rules of the SJC for the country
5.2.	How are cases assigned to judges at the first instance courts?
	☐ President of the court assigns cases
	☐ A member of the court staff assigns cases (e.g. listing officer)
	☐ A special chamber of the court assigns cases
	☐ The cases are assigned according to a pre-defined order (e.g. alphabetic, subject matter)
	□Other (specify):
5.3.	Is the allocation of cases subject to supervision (e.g. regular checks of the practice of allocation)?
	⊠Yes
	□No
	<b>5.3.1. If yes, by whom?</b> [several answers possible]
	☐ By court staff
	$\square$ By the President of the court
	⊠ By the Council for the Judiciary
	$\square$ By another independent body (specify):
	oxtimes By the Judicial inspection body: Inspectorate of the SJC
	□Other (specify):
	5.3.2. In the last five years, has the system for the allocation of cases been subject to a general review or assessment to check for any potential deficiencies?
	□Yes
	⊠No
	<b>5.3.2.1.</b> If yes, what was the follow-up to the findings of such a general review/assessment? [several answers possible]
	$\Box$ Changes to the system of allocation of cases
	$\Box$ Changes to the practices concerning the allocation of cases
	$\Box$ Other (specify): See the answer of 5.3.2

6.	INTERNAL INDEPENDENCE <sup>10</sup>
6.1.	In your system, are there hierarchically superior courts/judges with the power to ensure on their own initiative the uniformity or consistency of judicial decisions delivered by the courts/judges under their supervision (outside of an appeal system, the precedent doctrine or a preliminary ruling system)?
	⊠Yes
	□No
	6.1.1. If yes, which courts/judges have such a power?
	☐ Division heads at particular courts
	☐ Presidents of the courts
	$\square$ Appeal courts / Presidents of appeal courts
	⊠Supreme Court / President of the Supreme Court*
	□Other (specify):
	*Supreme Administrative Court and Supreme Court of Cassation
	6.1.2. If yes, what kind of decisions can hierarchically superior courts/judges deliver on their own initiative to ensure the uniformity or consistency of judicial decisions outside of an appeal system or the precedent doctrine?
	$\square$ An advisory opinion of general application (for all courts/judges)
	oxtimes An obligatory decision of general application (for all courts/judges)
	$\square$ An advisory opinion of concrete application (to a specific judicial decision)
	$\square$ An obligatory decision of concrete application (to a specific judicial decision)
	☑A practice statement or direction applicable to particular kinds of cases
	$\square$ Other (specify):
	6.1.3. If yes, what was the total number of such decisions in 2014?
	[If only an estimate is available, add "approx" or "fewer than"]
	In all courts: X 9 (= 3 interpretation decisions of the Supreme Administrative Court + 6 interpretation decisions of the Supreme Court of Cassation ) / $\square$ N/A
	If possible, specify this number for different types of proceedings (civil, administrative):
	: :: : : : : : : : : : : : : : : :
	: :: :: N/A

**6.** 

 $<sup>^{10}</sup>$  Recommendation CM/Rec(2010)12 of the Committee of Ministers to member states on judges: independence, efficiency and responsibilities, para. 22.